

Service Date: April 3, 1991

DEPARTMENT OF PUBLIC SERVICE REGULATION
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MONTANA

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IN THE MATTER of the 1990 Annual)	UTILITY DIVISION
Report Forms for Telecommunications)	
Utilities RE: AT&T Schedules 21)	DOCKET NO. 91.3.11
and 23.)	ORDER NO. 5550

PROTECTIVE ORDER

On March 19, 1991 AT&T Communications of the Mountain States, Inc. (AT&T) filed a request with the Montana Public Service Commission (PSC or Commission) requesting issuance of a protective order for the information required in Schedule 21 (Subscriber Line Usage Data) and Schedule 23 (Construction Budget - Montana) of the PSC Annual Report Form for Telecommunications Utilities. AT&T maintains that this data constitutes confidential trade secrets as defined in § 30-14-402, MCA; and disclosure to competing carriers could deprive AT&T of competitive advantage. The Commission considers it appropriate to issue a Protective Order pursuant to § 69-3-105(2), MCA. This order is intended to provide a procedure for balancing the public's right to know against AT&T's right to nondisclosure of trade secrets as established in the Montana Supreme Court case of Mountain States Telephone & Telegraph v. Public Service Commission, 634 P.2d 181 (1981), by providing protection of the alleged trade secret information and a procedure affording interested parties an opportunity to challenge the proprietary designation. In issuing this order, the Commission is not deciding or expressing any opinion as to whether the subject information is or is not a trade secret under Montana law.

Based upon the foregoing, the following Protective Order shall be in effect with respect to Schedules 21 and 23 of the 1990 Annual Report Form filed by AT&T.

Proprietary Information. All documents, data and information furnished by AT&T in schedules 21 and 23 of the 1990 Annual Report Form for Telecommunications Utilities claimed to be of a trade secret, privileged or confidential nature shall only be furnished pursuant to the terms of this order, and shall be treated by all persons accorded access thereto pursuant to this order as constituting trade secret, confidential or privileged commercial and financial information (hereinafter referred to as "Proprietary Information") and shall neither be used nor disclosed except in accordance with this order. All material claimed to be Proprietary Information must be marked with an appropriate designation and submitted to the Commission on yellow paper so that it is easily identified for filing purposes.

Terms of Disclosure. All Proprietary Information made available pursuant to this order shall be given solely to counsel for the Commission and Montana Consumer Counsel (MCC), and shall not be used or disclosed except for the internal purposes of the PSC or the MCC, for the purposes of a proceeding before the Commission, or as otherwise permitted by subsequent PSC order. However, access to Proprietary Information may be authorized by counsel for the PSC or MCC (or counsel for such other party as may acquire access to said information pursuant to Paragraph 3 below) solely for the above described purposes, to those persons indicated by such party as being their expert consultants. Any such expert may not be an officer, director or employee (except legal counsel) of such party, or an officer, director, employee or stockholder, or member of an association or corporation of which any party is a member, subsidiary or affiliate. Any member of the PSC, and any member of its staff, the MCC, and any member of his staff may also have access to the Proprietary Information made available pursuant to this order.

Petition for Proprietary Disclosure. Any member of the public or other interested party with proper standing may specially petition the Commission for access to the Proprietary Information pursuant to the terms of this order. Such Petitioner must demonstrate to the PSC that his or her interest relates to the ratemaking, investigatory or other regulatory function of the PSC. AT&T shall receive notice of any such petition and shall have a period of 14 days thereafter to file an objection or response prior to the

Commission's ruling. If such Petition is granted by the PSC, said party shall be accorded access to the Proprietary Information pursuant to the terms of this Order, and shall be bound by all its terms. Prior to disclosure, said party shall submit signed nondisclosure agreements (Exhibit "A") pursuant to Paragraph 4 below.

Nondisclosure Agreement. Prior to giving access to Proprietary Information as contemplated in Paragraphs 2 and 3 above, counsel for the party seeking review of the Proprietary Information shall deliver a copy of this order to such person, and prior to disclosure such person shall agree in writing to comply with and be bound by this order.

In connection therewith, Proprietary Information shall not be disclosed to any person who has not signed a nondisclosure agreement in the form which is attached hereto and incorporated herein as Exhibit "A." The nondisclosure agreement (Exhibit "A") shall require the person to whom disclosure is to be made to read a copy of this Order and to certify in writing that they have reviewed the same and have consented to be bound by its terms.

The agreement shall contain the signatory's full name, permanent address, employer and the name of the party with whom the signatory is associated. Such agreement shall be delivered to counsel for AT&T and the Commission.

Delivery of Documentation. Where feasible, Proprietary Information will be marked as such and delivered to appropriate counsel. In the alternative, the Proprietary Information may be made available for inspection and review by counsel, staff and experts, at a time and place mutually agreed on by the parties, unless otherwise directed by the Public Service Commission.

Challenge to Confidentiality. This order establishes a procedure for the expeditious handling of information that AT&T claims is confidential; but it shall not be construed as an agreement or ruling on the confidentiality of any such information. Any party to a proceeding before the PSC, the MCC, any member of the public or interested party with proper standing, or the Commission upon its own motion, may challenge AT&T's claim of confidentiality at any time. Any such Petition or Motion must be served upon AT&T, and AT&T may file a response or objection within 14 days thereafter. AT&T's

response may also request a hearing or oral argument before the Commission, including its grounds for such request.

(a) In the event that the PSC or MCC are unable to agree that certain documents, data, information, studies or other matters constitute trade secret, confidential or privileged commercial and financial information, the entity objecting to the trade secret claim shall forthwith submit the matter to the Commission for its review. When the Commission rules on the question of whether any documents, data, information, studies or other matters are Proprietary Information, the Commission will enter an order resolving the issue.

(b) Any appropriate person or entity (as described above) may seek by appropriate pleading to have documents that have been designated as Proprietary Information in accordance with this order, removed from the protective requirements of this order and placed in the public record. If the confidential nature of this information is so challenged, resolution of the issue shall be made by a Hearing Examiner and/or the Commission after consideration of briefs and/or proceedings in camera, which shall be conducted under circumstances such that only those persons duly authorized hereunder to have access to such Proprietary Information shall be present. The record of any such in camera hearing shall be marked "CONFIDENTIAL--SUBJECT TO PROTECTIVE ORDER." It shall be transcribed only upon agreement of all participating parties, or by order of the Hearing Examiner or the Commission; and in that event shall be separately bound, segregated, sealed, and withheld from inspection by any person not bound by the terms of this order, unless and until released from the restrictions of this order through agreement of the parties or pursuant to an order of the Hearing Examiner or the Commission. The Court Reporter shall also be required to sign an Exhibit "A." In the event that the Hearing Examiner or the Commission should rule in response to such a pleading that any information should be removed from the protective requirements of this order, the parties shall not disclose such information or use it in the public record for a period of seven (7) business days thereafter, so that AT&T shall be afforded a reasonable opportunity to seek a stay or other appropriate relief.

Seal. While in the custody of the PSC and MCC, materials subject to this order shall be marked "CONFIDENTIAL--SUBJECT TO PROTECTIVE ORDER," and due to their trade secret nature they shall not be considered as records in the possession or retained by the PSC or MCC within the meaning of the open meetings or public records statutes.

Use in Pleadings, Briefs, etc. Where reference to Proprietary Information is required in pleadings, briefs, argument or motions, it shall be by citation to title or exhibit number, or some other nonconfidential description. Any further use or substantive reference to Proprietary Information shall be placed in a separate section of the pleading or brief and submitted to the Commission under seal. This sealed section shall be served only upon counsel (one copy each) who have signed an Exhibit "A." All the protections afforded in this order apply to materials prepared and distributed pursuant to this paragraph.

(a) Use in Commission Orders. The Hearing Examiner or the Commission will attempt to refer to Proprietary Information in only a general or conclusionary form, and to the greatest extent possible, will avoid reproduction of Proprietary Information in any decision or ruling. If it is necessary to discuss Proprietary Information in greater detail, it shall be placed in a separate section of the order under seal. This sealed section shall be served only on counsel (one copy each) who have signed an "Exhibit "A." Counsel for other parties shall receive the cover sheet to the sealed portion and may review the sealed portion on file with the Commission after signing an Exhibit "A." No copies of the sealed portion shall be made.

(b) Summary for Record. If deemed necessary by the Commission, AT&T shall prepare a written summary of the Proprietary Information referred to in a decision or order, for placement on the public record.

The PSC and its counsel and staff, and the MCC and its counsel and staff, shall be bound by the terms of this Order.

Segregation of Files. All Proprietary Information filed with the Commission shall be sealed by the Commission, segregated in the files of the Commission, and withheld from inspection by any person not bound by the terms of this order, unless such Proprietary Information is released from the restrictions of this order either through agreement of the parties, an order of the Commission, or an order of a Court having competent jurisdiction. All written Proprietary Information coming into the possession of the MCC under this order may be retained by him in his office files, but shall be withheld from inspection by others, except for his staff and his counsel, unless released by agreement, an order of the Commission and/or an order of a court.

Preservation of Confidentiality. All persons who may be entitled to receive, or who are afforded access to any Proprietary Information by reason of this order shall neither use nor disclose the Proprietary Information for purposes of business or competition, or any purpose other than those described in Paragraph 2 above, and then solely as contemplated herein, and shall take reasonable precautions to keep the Proprietary Information secure and in accordance with the purposes and intent of this order.

Reservation of Rights. The persons hereto affected by the terms of this Protective Order retain the right to question, challenge, and object to the admissibility (in any proceeding before the PSC or other appropriate body) of any information furnished under the terms of this Protective Order, on the grounds of relevancy or materiality.

This order shall in no way constitute any waiver of the rights of any interested party to contest any assertion or finding of trade secret, confidentiality or privilege, and to appeal any such determination of the Commission.

Applicability. This order shall only apply to information supplied pursuant to Schedules 21 and 23 of the 1990 AT&T Annual Report. It shall not apply to Annual Reports filed in subsequent years, or by other utilities, unless a separate motion is subsequently filed and granted by the PSC.

Amendment or Modification. The Commission retains jurisdiction of this matter and may alter or amend the provisions hereof as it deems appropriate, upon motion by an appropriate party and reasonable notice.

DONE AND DATED this 1st day of April, 1991 by a vote of 5 - 0.
BY ORDER OF THE MONTANA PUBLIC SERVICE COMMISSION

HOWARD L. ELLIS, Chairman

DANNY OBERG, Vice Chairman

BOB ANDERSON, Commissioner

JOHN B. DRISCOLL, Commissioner

WALLACE W. "WALLY" MERCER, Commissioner

ATTEST:

Ann Peck
Commission Secretary

(SEAL)

NOTE: Any interested party may request that the Commission reconsider this decision. A motion to reconsider must be filed within ten (10) days. See ARM 38.2.4806.

EXHIBIT "A"

I have reviewed the foregoing Protective Order in the matter of the 1990 Annual Report Forms for Telecommunications Utilities RE: AT&T Schedules 21 and 23, dated April 1, 1991, and agree to be bound by the terms and conditions of such order.

Signature

Typed or Printed Name

Residence Address

Employer or Firm

Business Address

Party

Date